

**TRANSPORTATION ADVISORY COMMITTEE  
SEPTEMBER 21, 2005  
MINUTES**

The Transportation Advisory Committee met on Wednesday, September 21, 2005 at 4:00 p.m. in the Council Chamber of the Raleigh Municipal Building, 222 West Hargett Street, with the following present:

**Members**

Chairman Bryan, presiding  
Don Bumgarner  
John Byrne  
Jan Faulkner  
Ann Franklin  
Carol Hinnant  
Vivian Jones  
Nancy Kelly  
Buck Kennedy  
Ernie McAlister  
Charles Meeker  
Nina Szlosberg  
Keith Weatherly

**Representing**

Wake County  
Zebulon  
Fuquay-Varina  
Morrisville  
Triangle Transit Authority  
Wendell  
Wake Forest  
Rolesville  
Garner  
Cary  
Raleigh  
NCDOT BOT  
Apex

**Staff**

Ed Johnson  
Chip Russell  
Kenneth Withrow  
Diane Wilson  
Jake Petrosky

**Representing**

CAMPO Director  
TCC Chair  
CAMPO Staff  
CAMPO Staff  
CAMPO Staff

**Others Present**

Robert Ahlert  
Lynnwood Buffalo  
Jenny Edwards  
Kaye Yadusky  
Calvin Leggett

**Representing**

Clayton  
Franklin County  
Franklinton  
Youngsville  
NCDOT

The meeting was called to order by Chairman Bryan with discussion and actions taken as shown:

**AGENDA ADJUSTMENTS – CHANGES APPROVED**

Mr. Johnson requested the addition of an item relating to NCDOT policy on federally funded projects selected by entities other than the State Board of Transportation. Mayor Meeker moved the addition of this item to the agenda following item 6 relating to T. W.

Alexander Drive. His motion, seconded by Mayor McAlister, unanimously passed. Chairman Bryan ruled the motion adopted.

### **PUBLIC COMMENTS – NONE RECEIVED**

Chairman Bryan announced this was an opportunity for comments from those in attendance. No one asked to be heard.

### **MINUTES – AUGUST 17, 2005 – APPROVED AS PRESENTED**

Minutes of the August 17, 2005 meeting were provided to members in their agenda packets. Mayor McAlister moved approval of the minutes as presented. His motion seconded by Mayor Meeker, unanimously passed. Chairman Bryan ruled the motion adopted.

### **FY 2006-2012 MTIP AND AIR QUALITY CONFORMITY REPORT (CONTINUED PUBLIC HEARING - VARIOUS ACTIONS TAKEN)**

Mr. Johnson reviewed this item. Following approval of the FY 2006-2012 STIP on July 7, 2005 by The N.C. Board of Transportation, CAMPO's 2006-2012 MTIP and the companion Air Quality Conformity Determination Report were released for a public comment period of at least 30 days. A public hearing was scheduled and held at the TAC's August 17 meeting. Final approval of the 2006-2012 MTIP is expected at this meeting. This approval includes the determination that the FY 2006-2012 MTIP conforms to the State's Implementation Plan for attaining the National Ambient Air Quality Standards. Members received a copy of CAMPO's MTIP for FY 2006-2012 and the companion Air Quality Conformity Determination Report in their August agenda packets. The documents had been published and advertised for public review and comment. Several changes, recommended by the TCC, to the highway and transit elements were presented at the August 17 TAC meeting. Mr. Johnson noted that Mayor Meeker had expressed disappointment that there was no improvement in the TIP situation and that Wake and the surrounding counties are donors to other parts of the State. He indicated that on projects where the City of Raleigh has designated funds, the State match is missing and that he would not vote to approve the MTIP. Ms. Szlosberg suggested allowing an additional 30 days before approval to see what work could be done and still meet the October deadline for federal requirements. Mayor Meeker reiterated that there need to be some changes or there would not be an affirmative vote on this MTIP. Ms. Szlosberg stated that since the State adopted the TIP in July, CAMPO could not offer amendments to the TIP until October and therefore the signal system project could not be moved forward until that time. She suggested setting up a meeting with key representatives of NCDOT, including Secretary Tippett and Ken Spaulding to avoid problems. Mayor Meeker stated the MTIP could be approved subject to the needed amendments coming on October 1. Adoption of the MTIP was postponed until the September meeting. Mr. Johnson further reported that a meeting was held with NCDOT representatives on August 24, 2005. NCDOT representatives stated a response to issues

discussed would be forthcoming prior to the September 21 TAC meeting. He reviewed issues presented and discussed with NCDOT as follows:

- 1) Raleigh Signal System Upgrade - \$4.2 million state matching funds needed.
- 2) New Falls of Neuse Boulevard/Bridge (\$2.6 million state matching funds needed.
- 3) Acceleration of completion of Western Wake Freeway (I-540) from NC 55 near RTP to the NC 55 Holly Springs Bypass.
- 4) Widening of I-40 from US 1/64 in Cary to Wade Avenue
- 5) Acceleration of completion of the widening of US 401 in Northeast Wake County, including the Rolesville Bypass.
- 6) Widening of I-40 from the I-440 Raleigh Beltline to NC 42.

Mr. Johnson reported that on September 14, 2005, NCDOT had provided a written response to the proposed Falls of Neuse Boulevard/Bridge only and that a copy of the response was given to members in their agenda packets.

Mr. Johnson explained that if the TAC does not approve the FY 06-12 MTIP at this meeting or before it goes into effect on October 1, 2005 a TIP/Conformity Lapse will ensue. If the TAC does approve the MTIP but NCDOT chooses not to agree with it in whole or to agree to disagree with the MPO on certain elements of it, a TIP/Conformity Lapse will still occur and would freeze federal funding being authorized for any NCDOT projects in Wake County and also any non-exempt NCDOT projects in counties in the Triangle currently designated as being in non-attainment of the USEPA's 8-hour air quality standards. The schedules for NCDOT projects currently on NCDOT's 12 month letting list for these counties, that could be delayed by such a funding lapse, was provided in the agenda packets. Members were provided with correspondence from FHWA to Chairman Bryan that provided further information about the implications of such a lapse. Members also received copy of CAMPO recommended revisions to the NCDOT proposed TIP and Resolutions adopting the MTIP and Air Quality Conformity Report in their agenda packets.

Chairman Bryan noted the hearing had been held open from the previous meeting and invited anyone wishing to speak to come forward. No one asked to be heard. Chairman Bryan announced the hearing was closed.

Mr. Johnson indicated the City of Raleigh's match for high priority is earmarked in the same year it occurs in 2009 and staff was fine with that. He referred to the signal system improvements noting it is funded with \$18 million CMAQ and \$3 million from STP DA funds. He reviewed the City of Raleigh's portion of the funding. Mr. Johnson further noted funding for Falls of Neuse Bridge improvements had been agreed upon and shows high priority federal earmark in 2009 noting \$5 million would be spent on planning studies, etc. The project is to be administered by the City of Raleigh. The remaining four projects would be dealt with in the 2007-2013 MTIP requests. He further spoke to the Western Wake Freeway financing.

Mr. Johnson spoke relating to the signal system which is not in the TIP and explained the amendment to add this project would occur in October. Ms Szlosberg explained this is consistent with conversations held over the last month and would be voted upon in October.

Mr. Buffaloe questioned the US 401 project and whether we are supporting funding using Garvey Bonds. Mr. Johnson explained this project had been identified as high priority and NCDOT was asked to move forward with this project whatever way they can. He noted Garvey Bonds are only used for national highway system projects which does not include US 401. Mr. Johnson noted NCDOT has a cash crunch for the next 2 years and there would be another TIP released early next year. Mayor Byrne indicated he considered US 401 and US 1 major North Carolina corridors and hoped we could get those associated with the Garvey Bonds. Ms. Szlosberg indicated she would check on the possibility of using Garvey Bonds for this project.

Mayor Meeker indicated this has gone on for 1-½ years and it was good to bring this to a successful conclusion. He thanked everyone for supporting this. He noted the Falls of Neuse project does not affect State funds and had worked it out so it is fully funded even without use of State funds. He suggested getting together next year as was done this year to work on the Western Wake and US 401 projects. Mayor Byrne thanked Mayor Meeker for his work on this item.

Mayor Meeker moved approval of the FY 2006-2012 CAMPO MTIP with the schedule revisions and corrections for the six projects and transit funding sections as identified in Attachment 5D (included in the agenda packets) and approval of the finding of determination that the FY 06-12 MTIP conforms to the North Carolina Statewide Implementation Plan for Air Quality as a subset of the MPO's conforming 2030 Long-Range Transportation Plan. His motion was seconded by Mayor Byrne, unanimously passed. Chairman Bryan ruled the motion adopted.

Chairman Bryan indicated he was glad this worked out this way noting not approving the TIP would have created problems. He commended Mayor Meeker's leadership in getting this accomplished.

#### **T. W. ALEXANDER DRIVE – CAMPO'S POSITION – RESOLUTION ADOPTED**

Mr. Johnson explained the TAC previously adopted a resolution expressing support for the T. W. Alexander Drive project under certain conditions, including there be no negative impact on the MPO's other priority projects due to application of the state's equity formula. Since those conditions had not been met, the TAC may desire to reconsider its support for the project. The Raleigh City Council adopted a resolution on September 6, 2005 withdrawing its support for this project and requesting that the North Carolina General Assembly eliminate the special budget provision from the 2005-2006 budget directing NCDOT to construct the project in question, an extension of T. W.

Alexander Drive linking US 70 to Leesville Road. Members received a proposed resolution included in their agenda packets.

Mayor Meeker moved adoption of the resolution. His motion was seconded by Mayor Byrne, unanimously passed. Chairman Bryan ruled the motion adopted.

**NCDOT POLICY ON FEDERALLY FUNDED PROJECTS SELECTED BY ENTITIES OTHER THAN THE STATE BOARD OF TRANSPORTATION – RESOLUTION OF OPPOSITION ADOPTED**

Mr. Johnson reviewed this item noting at the last Board of Transportation meeting there was a handout proposing a new policy to be adopted by the Board of Transportation regarding the programming of federal funds including those associated with STP-DA and CMAQ and locally requested, funded federal earmark projects. He reviewed the proposed policy and the ramifications involved if it is approved. Mr. Johnson explained several MPOs across the state had been concerned about this. He noted Mecklenburg MPO adopted a resolution opposing the policy. Members received in their agenda packets a proposed resolution similar to the one adopted by Mecklenburg MPO. He spoke to the need to collaborate with the MPOs to adopt a different policy. Ms. Szlosberg reported NCDOT has a subcommittee to review the federal earmarks that were received at the last meeting. She noted there might be funding priorities for projects and then the earmarks come along and knock that out. Ms. Szlosberg explained she had requested they wait until this could be discussed with the MPOs and the item would be back on the Board of Transportation agenda in October. She explained it would be good for her to have this resolution and ask the Board to hold off on adopting the policy. Mayor Meeker indicated just because a project is not NCDOT's priority doesn't mean it is not CAMPO's top priority. He indicated the resolution should be adopted and members should be available to work on this. Ms. Szlosberg indicated there is not a written policy to go by and this is being floated as a way to have a policy. Mr. Johnson indicated several MPOs would act similarly.

Mayor Meeker moved approval of the Resolution and that TAC members offer to meet with NCDOT representatives. His motion was seconded by Mayor Jones, unanimously passed. Chairman Bryan ruled the motion adopted.

**CAPITAL AREA MPO 2007-2013 REGIONAL PROJECTS PRIORITY LIST – HEARING HELD – TO REMAIN OPEN UNTIL NOVEMBER TAC MEETING**

Mr. Johnson indicated members had received a revised agenda at the beginning of this meeting and this item contained the revision to hold the hearing on this item. He suggested the committee might want to hold the hearing on the TIP and hold another one in November in order to receive addition input. He explained the TCC and TAC agreed on a schedule in May for development of the 2007-2013 Project Priority List. Members received in their agenda packets the updated schedule of activity for development of the 2007-2013 Project Priority List. CAMPO's TIP/Project Subcommittee met on Friday, July 15, 2005 to discuss the process to be used in prioritizing transportation projects from

throughout the region. The process was to incorporate the priority TIP projects submitted by the governments of counties in the process of becoming official members of CAMPO (Franklin, Granville, Harnett and Johnston). These counties were in previous years solely members of RPOs and had developed their transportation priority lists individually. High priority corridors identified by the RPOs for these counties include US 401 in Franklin County, I-40 in Johnston County, NC 55 and US 401 in Harnett County and NC 50 and I-85 in Granville County. During the June 15, 2005 TAC meeting, Chairman Bryan requested, given the time frame allowed, that the priority list undergo objective technical analysis as part of its development. The subcommittee directed staff to initially compile the list of projects from throughout the region, perform an update of the user benefits analyses and score those projects based on criteria developed during the previous comprehensive transportation priority setting exercise. It was discovered that criteria other than that used by Wake County were used for projects submitted by new member jurisdictions. The new member jurisdictions used criteria developed by the RPO to which they belonged. After a review during three TIP Subcommittee meetings, staff determined the best approach to scoring projects should come from the results of the User Benefit Analysis and the Highway Benefits Comparison Model. CAMPO staff and the Subcommittee had been working on the Project Priority List addressing issues involving technical analysis and geographic equity. Members received tables listing priorities for proposed roadway, transit, bicycle/pedestrian and enhancement projects as well as several advanced planning studies that the TCC's TIP/Project Priority Subcommittee is currently recommending for adoption by the CAMPO TAC. The hearing on this item would be held at this meeting. Mr. Johnson further explained the Project Priority Listing should be submitted by October and NCDOT will work on it for 3-4 months; however, this was postponed several months last time by NCDOT and indicated it would fine to turn this in in November. He felt CAMPO could continue to take input as we continue to work on it. This hearing was advertised in the newspaper. The original agenda did not say the hearing would be held at this meeting; however, the amended agenda noted the hearing would be held. He again noted it would be fine to hold action on this item. Chairman Bryan agreed action on this item should be deferred until CAMPO had gone through public procedures. Mr. Johnson noted this is a precedent setting TIP request since it is the first time we have attempted to add on the new counties. At this point Mr. Johnson reviewed the top 20 priority projects.

Chairman Bryan opened the hearing noting the hearing would remain open through November.

Joe Millazo, Executive Director of Raleigh Transportation Alliance, expressed the Alliance's support for the top 3 priority projects (Raleigh Signal System, Western Wake Freeway and I-40 Widening). He spoke to the advantages of the top priority projects.

No one else asked to be heard and the hearing was held open.

In response to Mayor Meeker relating to whether projects that have received commitments were dropped off the list, Mr. Johnson noted these were dropped off the list once commitments were received. Mr. Meeker requested that funded projects be placed

at the top of the list and then the unfunded projects and once the commitments are received on the unfunded projects, they would move up the list to the funded projects. Mr. Russell indicated many of these projects are easily comparable, i.e., bridge replacement project noting that may be a priority at some point. He suggested that members be careful how they look at this listing. He noted work is ongoing on a Comprehensive Transportation Plan that will put all this into a picture framework. Mayor Meeker referred to Triangle Parkway noting if it is a toll road it should be taken off the list. Calvin Leggett indicated NCDOT would not pay the entire cost of this project and any funds the Board of Transportation applies to it would come from Division 5 allocations. Mr. Johnson reported the Turnpike Authority passed a resolution expressing their intent to request to join all MPOs and TACs as ex-officio voting members and they recognize none of the projects will pay for themselves and will have to have MPO support. They recognize MOs will be important partners to them. Perry Safran would be placed as a member of CAMPO.

Chairman Bryan urged members to review the list and get with their TCC members noting there are some significant changes in technical rankings from last time. The TTA's modeling and whether their data is accurate and the relationship between our model and TTA's model were discussed. Mr. Johnson noted the model used by TTA is a spin-off from our model.

Ms. Franklin requested information be provided relating to what was used to evaluate enhancement programs and bike/ped programs.

## **REGIONAL INTELLIGENT TRANSPORTATION SYSTEM (ITS) STRATEGIES – RECEIVED AS INFORMATION**

Jake Petrosky reviewed this item noting this is an update on the region's Intelligent Transportation System (ITS) strategies. Mr. Johnson explained there had been concern there is no dedicated funding source for these projects. He noted the signal system would have a great amount of ITS ability and was amazed how far behind we are in this kind of thing noting there is a priority list we have been developing. Mr. Petrosky indicated we are working with DOT to provide a strategic deployment plan and many things have come on line including ADL in busses, etc. DOT has made a lot of headway for cameras along major corridors. He indicated there are still a lot of missing links in the system which is what the top 3 priority projects are to handle. He indicated much of our corridors do not have this type of technology and this should be included when highways are built. He explained work is ongoing with NCDOT to update this at staff level and there may be a need to hire a consultant to get all organizations on the same page.

The report was received as information.

**SUPPLEMENTAL AGREEMENT WITH NCDOT FOR TRAVEL SURVEYS BY  
ITRE TRM SERVICE BUREAU – RECEIVED AS INFORMATION**

Mr. Johnson reviewed this item noting on September 2, 2003, the City Council authorized the execution of an agreement with the NCDOT for support of the development of the Triangle Regional Travel Demand Model. The TRM is a key tool in the preparation of CAMPO's Long Range Transportation plan and to establishing air quality conformity, a necessary element in accessing federal funds. The TRM is a joint effort by four partner agencies: CAMPO, DCHC MPO, TTA and NCDOT. With the goal of improving the timeliness of model forecasts as well as quality of output, these partners agreed to centralize the technical work of model updates and enhancements at what is known as a Service Bureau that is housed at the Institute for Transportation Research and Education (ITRE) at NCSU. The partners further agreed to fund this Bureau by equally sharing in the cost. To simplify contracting issues, the Service Bureau was funded in a single agreement between ITRE and NCDOT, in August, 2003 the three other agencies entered into an agreement with NCDOT for their share of the total contract. The supplemental agreement, being proposed between NCDOT and the City of Raleigh, as the host government for the MPO's lead planning agency, is to provide for funding for travel surveys and associated model updates as required by the US DOT. These travel surveys will provide comprehensive information and a consistent set of data on current travel patterns which will support improvements in model performance and ensure accurate future forecasts. The MPO's FY 2005-2006 Unified Planning Work Program includes the funding for the current fiscal year for the proposed travel surveys. Subsequent UPWPs for the next two fiscal years will also need to reflect funding for the continuance of these planned surveys and model enhancement services. Mr. Johnson indicated John Burris works with this program and there had been tremendous effort put forward. Mr. Johnson indicated much of what will be discussed at the retreat in October is what the TAC wants staff to do, where the TAC wants to go, how to get there and whether more staffing is needed. Much of the strategic planning session involves planning where the TAC wants to be in 5 years.

This report was received as information.

**DEDICATION OF I-540/OLD MILBURNIE ROAD BRIDGE TO MR. M. W.  
BENNETT – INFORMATION RECEIVED**

Mr. Johnson reviewed this item. During the November 17, 2004 TAC meeting, Mr. Johnson had explained the Capital Area MPO received a citizen's request to have the I-540/Old Milburnie Road Bridge, currently under construction, dedicated to his grandfather, M. W. Bennett who was Coroner for Wake County. Correspondence recommending approval of this request was forwarded to NCDOT on behalf of CAMPO. NCDOT Secretary Lyndo Tippet responded the current NCDOT policy does not recognize requests from MPOs. CAMPO staff with a subcommittee of TAC members developed a proposed policy to address future requests for transportation facility dedications which was provided to members in their packets. The TAC approved the policy as outlined. As a follow up to this item, NCDOT staff updated CAMPO on the

status of the bridge dedication indicating no action had been taken pending Division 5 notification that the highway project has progressed to the completion stage. The current NCDOT position in that the request might come before the Bridge Naming Committee in November, 2005 and then to the full Board of Transportation in December, 2005.

The report was received as information.

### **TAC STRATEGIC PLANNING WORK SESSION – RECEIVED AS INFORMATION**

Mr. Johnson reviewed this item explaining CAMPO would hold their fall Strategic Planning Work Session on Wednesday, October 19, 2005 at Lake Wheeler Park from 9 AM to 1 PM with lunch provided. The facilitator for the work session would be Warren Miller of Fountain Works, Inc. He presented an overview of the proposed schedule and intended outcomes. Chairman Bryan suggested including the core group of planners in the TCC, Mr. Spaulding and key people from NCDOT. Mayor Byrne suggested including technological changes that are coming about noting he would like this area to be in the forefront in knowing what is going on in the marketplace. He indicated the Raleigh Signal System is a big thing for everyone from a pollution standpoint and everyone would benefit. Mayor Meeker indicated we should be moving forward with transit. Mr. Johnson indicated another issue he had sent out to the members related to the need to determine how to raise revenues to meet our funding challenges and hoped to have someone at the meeting from NCDOT at the policy level to provide input in that regard. In response to questioning from Ms. Szlosberg, Mr. Johnson noted the Metropolitan Coalition has been working on this as well.

This item was received as information.

### **STAFF REPORTS**

#### **MPO STAFF REPORT – RECEIVED AS INFORMATION**

Mr. Johnson announced there would be a MPO conference in Greensboro on October 28 and 29, 2005.

#### **OTHER BUSINESS – RECEIVED**

Mr. Buffaloe requested assistance in working with the new members in understanding the different forums, etc. that are going on where people interact and can share their thoughts and ideas. He requested help in understanding the procedures involved noting new members want to be here and want to be part of the future. Mr. Johnson stated he had discussed establishing something of this nature at the Institute of Government.

Mayor Jones referred to the upcoming retreat noting it would be fine to invite all those referred to but emphasized everything can't be done in 4 hours. The key thing that should

be done is getting to know the new members and deciding where to go from here. After those decisions are made, this could be communicated to other people.

**ADJOURNMENT**

Upon motion of Mayor Byrne, seconded by Mayor Meeker, and unanimously passed, the meeting was adjourned at 5:30 p.m.

Respectfully submitted,

Brenda Hunt