

TECHNICAL COORDINATING COMMITTEE
JANUARY 5, 2006
MINUTES

The Technical Coordinating Committee met on Thursday, January 5, 2006 at 10:00 a.m. in Room 110, 301 Hillsborough Street, Raleigh, N.C. The following were present:

Member

Chairman Russell, presiding
Juliet Andes
Brad Bass
Wally Bowman
Ray Boylston
Scottie Cornett
Candace R. Davis
Russell Dalton
Carl Dawson
Daryn Eyster
Mike Frangos
Michele Hane
Howard Harrell
Bryan Hicks
John Hodges-Copple
Tom Kendig
Diane Khin
Mike Kennon
Eric Lamb
Teresa Piner
Tammy Ray
Liz Rooks
Tamra Shaw
Sarah Smith
Mike Sorensen
Scott Walston
David Wasserman
Patrick Young

Representing

Wake Forest
Cary
Garner
NCDOT
Cary
Granville County
Apex
Apex
Raleigh
Holly Springs
Knightdale
Raleigh
NCSU
Rolesville
TJ-COG
NCSU
Apex
Raleigh
Raleigh
Wendell
Franklinton
RTF
NCDOT
NCDOT
Fuquay-Varina
NCDOT
NCDOT
Franklin County

Lead Planning Agency Staff

Ed Johnson
Kenneth Withrow
John Burris
Jake Petrosky
Diane Wilson

Representing

CAMPO Director
CAMPO Staff
CAMPO Staff
CAMPO Staff
CAMPO Staff

Others Present

Chris Lukasina

Representing

Upper Coastal Plain RPO

Chairman Russell called the meeting to order with discussion and actions taken as follows:

AGENDA ADJUSTMENT – AGENDA APPROVED AS PRESENTED

No changes were requested and without objection, the agenda was approved as presented.

PUBLIC COMMENTS – NONE RECEIVED

Chairman Russell invited comments from those in attendance. No one requested to be heard.

ACTION ITEMS

MINUTES – NOVEMBER 3, 2005 – APPROVED AS SUBMITTED

Members had received copies of the November 3, 2005 minutes in their agenda packets. Mr. Hicks moved approval of the minutes as presented. His motion, seconded by Mr. Frangos, unanimously passed. Chairman Russell ruled the motion adopted.

ELECTION OF OFFICERS – CHIP RUSSELL ELECTED CHAIRMAN & SKIP BROWDER ELECTED VICE-CHAIRMAN

Mr. Johnson explained the Bylaws of CAMPO require that the Chairman and Vice-Chairman be elected annually at the first regularly scheduled meeting of the calendar year.

Chairman Russell turned the chair over to Mr. Johnson.

Ms. Hane nominated Eric Lamb as Chairman. Mr. Lamb withdrew his name from nomination and nominated Chip Russell as Chairman. Mr. Lamb moved that nominations be closed and Chip Russell be appointed by acclamation. His motion, seconded by Ms. Khin, unanimously passed. Mr. Johnson announced that Mr. Russell would be Chairman of CAMPO for 2006.

Mr. Johnson returned the chair to Mr. Russell

Mr. Harrell nominated Skip Browder as Vice-Chairman. Mr. Hicks moved that nominations be closed and Skip Browder be appointed by acclamation. His motion, seconded by Mr. Frangos, unanimously passed. Chairman Russell announced that Mr. Browder would serve as Vice-Chairman of CAMPO for 2006.

CAMPO TCC BYLAWS – APPROVED AS AMENDED

Chairman Russell reviewed this item noting the recent expansion of CAMPO planning boundaries has created a need to revise the Bylaws for the TCC and TAC. Staff reviewed the bylaws and provided recommended changes. Members received a copy of the proposed bylaws in their agenda packets.

Chairman Russell noted the number of voting members had been discussed on several occasions and noted that 27 members would be required to have a quorum.

Mr. Johnson reviewed the proposed amendments noting the changes were basically in membership areas; changing meeting times and changing “Town” of Creedmoor to “City” of Creedmoor. Six additional municipalities and 4 counties would be represented.

Mr. Lamb questioned the number of Raleigh representatives. Mr. Johnson indicated in the past the number of representatives was based on population – one member for every 50,000 residents or portion thereof. The proposal goes away from census to the latest certified estimate. Mr. Lamb stated we are already growing as a region based on the municipalities CAMPO has picked up and as we continue to grow will be picking up more members. Mr. Walston questioned if the proposal is to go with weighted voting with Mr. Johnson responding that the decision is up to this body. Mr. Russell noted this has been discussed on previous occasions and over the years it has been agreed we should stay away from that type of procedure.

Mr. Hodges-Copple indicated the purpose for having multiple representatives from some entities is to allow a full range of views and it wasn't that there is more authority since this is a recommending body. He noted with weighted voting we could run into the situation where it is hard to get a quorum . He noted that unless there is a good reason to change what is in the proposal, he felt this body should go with it. If there are problems down the road, a revision could be made at that point. Mr. Johnson agreed that the larger a city becomes, the more the different points of view are needed at the table. He did not want to have such a large group that it would be difficult to get a quorum however.

Chairman Russell noted later in the agenda the request from the Turnpike Authority for membership on the TCC. Mr. Johnson indicated the request is to have a representative as a non-voting member on the TAC.

Mr. Frangos moved that the TCC recommend to the TAC approval of the bylaws with the change of “town” to “city” regarding Creedmoor, changing the time of meetings, changing the footnote and adopting representative numbers as they appear in the proposal. His motion was seconded by Ms. Andes.

Mr. Clark indicated that at times there are two Wake County representatives, noting Mr. Willis attends representing transportation services for the County. Mr. Young indicated he would be the only person that has the ability to attend this meeting and report Franklin County's thoughts which is good for now. He indicated as they expand transit, etc., that may change. Mr. Johnson pointed out that human services and rural transportation provisions should be part of what this body is doing and there is nothing preventing them from participating. Mr. Clark stated that he would like to know how the other counties feel about this. Mr. Johnson indicated he would work on this.

A vote on the motion was taken with all members voting in the affirmative. Chairman Russell ruled the motion adopted.

NCDOT BICYCLE AND PEDESTRIAN PLANNING GRANT APPLICATIONS – TAC ENDORSEMENT RECOMMENDED

Mr. Petrosky reviewed this item. The NCDOT Division of Bicycle and Pedestrian Transportation along with the Transportation Planning Branch provide funding grants totaling \$400,000 to municipalities throughout the state. Funds for this program are from earmark funds specifically set aside for bicycle and pedestrian planning. An endorsement from the TAC is required before NCDOT will consider these projects that are to be submitted directly to NCDOT by December 2, 2005. He reported applications were received from Raleigh for a bicycle plan update, Wake Forest for a bicycle plan, Holly Springs for a bike plan and Wendell for a pedestrian plan.

Mr. Lamb moved forwarding this list of applications to the TAC for their endorsement. His motion, seconded by Ms. Piner, unanimously passed. Chairman Russell ruled the motion adopted.

CAMPO BICYCLE FACILITY PLANNING AND ENGINEERING GUIDELINES – TO BE PLACED ON FEBRUARY AGENDA

Mr. Petrosky reviewed this item noting during the last year the CAMPO Bicycle and Pedestrian Stakeholders Group has worked to put together a comprehensive guide to bicycle facilities. The Guidelines introduces different types of bicycle facilities. The document provided to members illustrated appropriate uses of these facilities and benefits and drawbacks of each. The end product would have to be endorsed by the TCC and TAC. The document is meant to act as an informative resource to planners, elected officials and citizens of member governments when discussing, designing or planning for bicycle facilities in their respective jurisdictions. He provided a brief presentation of what is included in the document.

Mr. Petrosky indicated he did not feel it would be necessary to adopt the document because they are just guidelines. Mr. Frangos noted it is up to each municipality to implement them. Mr. Lamb felt this should be endorsed by this body. Mr. Johnson felt it was necessary to let everyone review the document and be sure all are in agreement. Mr. Bowman referred to the bottom of page 14 of the document noting there should be ample right-of-way for these facilities.

Mr. Petrosky indicated this item would be placed on the February agenda for further study.

STRATEGIC HIGHWAY CORRIDORS INITIATIVE – RECEIVED AS INFORMATION

David Wasserman, NCDOT, presented a slide show of North Carolina's Strategic Highway Corridors Initiative. He explained this is an effort to preserve and maximize the mobility and connectivity on an identified "core" set of highway corridors. In addition, promoting environmental stewardship through the use of existing facilities where possible and fostering economic prosperity through the safe and efficient movement of people and goods. The initiative offers a long-term vision for use by NCDOT and its

stakeholders when making land use decisions and design and operational decisions on the highway system.

Chairman Russell questioned if there had been discussions about funding for these corridors. Mr. Wasserman responded no funding is available beyond normal as of right now. Mr. Patrick Young questioned how these areas could be identified as strategic highway corridors. Mr. Wasserman explained the corridors are already set. Mr. Johnson stated there are \$30 billion in unmet needs in this area and no one has a list of what priority needs are at the state level.

This presentation was received as information.

STATE IMPROVEMENT PLAN – MOTOR VEHICLE EMISSIONS BUDGETS – MPO-WIDE BUDGET RECOMMENDED

Mr. Johnson reviewed this item. This item was discussed at the joint TAC meeting on November 30, 2005, and the NC Department of Environmental and Natural Resources, Division of Air Quality, presented information on the development of a State Implementation Plan to meet air quality standards in NC. The plan will include limits for pollutants such as Nitrogen Oxides and Volatile Organic Compounds which are referred to as budgets. Historically, DAQ has used a county-by-county budget when developing the budgets and have indicated this to be their preference for this development process. DAQ has asked the MPOs and RPOs to submit their preferred alternative and justification by the end of January 2006. The TACs asked staff to review several alternatives including area-wide, county by county and MPO-wide and present a recommendation to their respective TAC. The TAC would then make recommendations to DAQ. Mr. John Hodges-Copple explained the issue noting that the State has to set these budgets for emissions and any input must be in by January. The State indicated they would prefer doing what they did in the past; and prefer having 8 of these budgets. If something other than 8 separate budgets is desired, all decision makers must be in agreement with that and would have to provide justification. He reviewed the three available options noting no matter what we do, this will be revisited again shortly. The DCHC-TCC voted to keep county level budgets. Mr. Hodges-Copple indicated the thing that would vary under the different options relates to how the MPOs work together and the consequences if a budget is exceeded or if the MPO or TIP is not adopted on the correct schedule. He noted the bottom line for CAMPO is if the region wide budget is adopted, then CAMPO is married to DCHC and Burlington/Graham schedules. If there is non-attainment by either area, everyone would go down immediately. Discussion followed regarding the pros and cons of each option. Mr. Johnson suggested the MPO-wide approach so everyone could share the emissions. He stated this is a lot like the early action compact we tried to do several years ago. DENR has said unless we have unanimous consent, they are going with county budgets. Mr. Walston stated he did not see a reason to change from county budgets to a region-wide budget and could see more problems created and if everyone is joined at the hip, when one area goes down, everyone would go down. Mr. Hodges-Copple explained the setting of budgets occurs when you go into or come out of non-attainment. He stated he understood the concern on the region-wide approach but did not understand concern about the MPO-wide approach since this doesn't join CAMPO and DCHC. Mr. Johnson indicated he was convinced

DOT would not change their mind. Mr. Hodges-Copple stated we have until the end of January if it is desired to go to an alternate.

Mr. Patrick Young questioned if there is a process to evaluate the model and assumptions behind the model. Mr. Johnson indicated the modeling is as good as anywhere in the country and models depend on DOT and MPOs to provide data.

Following lengthy discussion, Mr. Frangos moved that the TCC recommend to the TAC that the preference is an MPO-wide budget and further recommended that staffs of CAMPO and DOT discuss this in more detail. His motion was seconded by Mr. Young.

The motion was discussed further. Mr. Lamb indicated he felt DOT's motivation for the county-by-county approach is to be more restrictive and they do not want us to be able to aggregate budgets on a regional basis. He felt the motion represents what is best for our region. Mr. Walston noted that DAQ is recommending county-by-county basis.

A vote on the motion was taken with 15 voting in favor of the motion and 3 voting in opposition. Voting in opposition were representatives of NCDOT. Chairman Russell ruled the motion adopted.

NC TURNPIKE AUTHORITY REQUEST FOR EX-OFFICIO MEMBERSHIP IN CAMPO – APPROVED

Mr. Johnson reviewed this item noting recently CAMPO received a letter from David W. Joyner, Executive Director of the NC Turnpike Authority requesting that the Turnpike authority be given ex-officio membership in the MPO. The letter noted Perry Safran would be the designated representative if this request were approved. Members received a copy of the letter in their agenda packets. Mr. Johnson noted the rationale for this request is none of these projects will be able to pay for themselves totally and would have to have some financing and whatever is done would require that they be supported by the TIP. He felt the request is a good idea since there is an initiative now to do a substantial amount of the Outer Loop as a turnpike which has not been requested by the MPO but by the mayors in the area. The TAC chair at the previous meeting requested that staff bring forward more technical information about turnpikes in general.

Mr. Sorensen moved that the request be approved as outlined. His motion was seconded by Ms. Rooks, unanimously passed. Chairman Russell ruled the motion adopted.

DISCUSSION OF POSSIBLE ALTERNATIVE FINANCING FOR ADVANCEMENT OF PROJECTS

Mr. Johnson reviewed this item. He explained recently the NC Turnpike Authority was asked to consider the completion of I-540 via toll financing. Due to funding shortfalls and other budgetary restrictions, discussions of funding roadway construction via toll financing are becoming more prevalent. It is important to discuss the need to have a Memorandum of Agreement in place which will involve all pertinent parties along with the Turnpike Authority and enhance development of a region-wide list of improvement priorities which could be funded through tolls, which all members could support. He

explained a strategic plan is needed to determine potential and (varieties?) so we do not have to wait another 15 years to determine what to do to advance I-40. He questioned if members felt a Memorandum of Agreement would be something we should suggest to the TAC as a good idea to move forward on. He stated this does not have to be decided at this meeting. Chairman Russell indicated the TAC had been discussing this type of facility on I-40 for some time. Mr. Young felt it would be beneficial to have a MOA in advance of any changes so there is a policy statement on record that this group is working together toward a common goal and want to look at where this type of approach is warranted and not just focus on one facility in Wake County.

TRIANGLE PARKWAY START OF STUDY AND FORMAL SCOPING MEETING – REPORT RECEIVED

Mr. Johnson indicated a letter was recently received from the NC Turnpike Authority regarding a Start of Study and Formal Scoping Meeting for the Triangle Parkway from I-40 to I-540. The Turnpike Authority is soliciting information which would assist in establishing the project study area, identifying preliminary corridors and evaluating the potential environment impacts of the corridors. The meeting is scheduled for January 13, 2006 at 10:00 a.m. in Room 150, NCDOT Transportation Building.

This was received as information.

REPORT FROM THE CHAIR – RECEIVED

Chairman Russell reported both the TCC and TAC had held retreats and made recommendations. He noted he would like to work with Mr. Johnson and the TAC chair to bring the two reports together and determine projects to undertake.

MPO STAFF REPORT – RECEIVED

Mr. Johnson stated it is currently budget season and hoped to get invoices out for the first full year of participation by the end of this week or early next week to support the MPO program. He referred to the staff challenges as a result of being a larger organization. He requested that members from the TCC work with CAMPO staff to determine how to make decisions on moving forward with what is desired from a staff level. He requested that a group be appointed to discuss developing alternatives with the idea being if this MPO becomes more customer service driven, what would that take and what would staff need. A recommendation would then be taken to the TAC. It was requested that anyone interested in working on this committee should contact staff.

ADJOURNMENT

There being no further business, the meeting was adjourned at 12:15 p.m.

Respectfully submitted,

Brenda Hunt